

Scott County Board of Supervisors  
May 28, 2019 8:00 a.m.

The Board of Supervisors met as a committee of the whole and pursuant to adjournment with Knobbe, Croken, Kinzer, Maxwell and Beck present.

Supervisor Knobbe opened discussion on the radio project debt issuance. He said the entire project is more than \$19 million, it covers Scott County on the Iowa side, Rock Island County on the Illinois side, as well as various agencies and municipalities, and he expressed thanks to the people who worked to get the project to this point. He said the project involves more than radios, including infrastructure, towers to be placed in strategic locations for better coverage. He said he has been careful throughout this process not to share his thought process and feelings on the subject but to listen carefully, to study and to talk to a lot of affected parties. He said the affected parties are the citizens, both urban and rural, who care about not only their safety but their property taxes, the volunteers and paid first responders who have to use the equipment, the agency chiefs and the elected officials, like the Supervisors, who listen to the taxpayers. He said the one certainty is that people have a vested interest in and feel passionate about the project and it is okay to have different opinions and viewpoints.

He said that he was looking for fairness, for those using the equipment and for the taxpayers paying for it, and fairness in terms of looking for funding solutions that ask for someone to pay double or pay more than someone else. He said he also looked for efficiency and effectiveness, to pay no more than necessary and to deliver excellent service. He said he also looked for responsible distribution, use, repair and replacement of equipment. He said he wants to make sure the equipment is truly needed and is carefully maintained. He said that uniquely Bettendorf, Davenport and Scott County, at a minimum, have the ability today to fund their portions of the radios.

Knobbe said asking the City of Davenport to pay for the radios used by Davenport and then levy across the County for the rest of the radios would be asking Davenport citizens to pay twice, and does not meet the fairness test. He said there is no mechanism at the County level to tax just the citizens of certain towns and that it has to be across the land. He recommended to make a countywide levy to pay for all of the radios to be used in Scott County and to ask SECC to ensure efficient distribution and maintenance of those radios as carefully and thoughtfully as possible.

Supervisor Beck said everything that Knobbe said has concerned him too in regards to the smaller communities. He said, being from Bettendorf, he does not really consider it being a double taxation. He also said he agrees that the SECC Board gets the right number of radios into the hands of who needs them, and deal with replacements and maintenance issues. He said he would recommend going forward with full funding.

Supervisor Maxwell said he concurs with what Knobbe said about fully funding the radios.

Supervisor Croken said he thinks the Board should bond to provide all volunteers and professional first responders the equipment they need to insure the safety of everyone in Scott County.

Supervisor Kinzer said he has been saying he wanted to see 100 percent of the radios be fully funded and to provide the first responders all of what they need.

Ken Schoenthaler, Donahue Mayor and Assistant Donahue Fire Chief, urged full funding on the radios for the rural departments and for everyone else. He said in response to some of the questions, probably 10 to 15 years ago the agencies sat down in a forum and had three or four different meetings dealing with interoperability with the City of Davenport and with the different agencies and a lot of things were sorted out at that time. He said a lot of bridges were crossed and doors were opened for the ability for all to work better and more efficiently together. He said he thinks that the number of radios needed that the Board received through the study are accurate.

Lori Elam, Community Services Director, presented a quarterly update on the Eastern Iowa MH/DS Region. She said statistics show a huge need for mental health services. She said through March 31st there were 2,183 evaluations, both face-to-face and telehealth, and she projected 2,900 evaluation by the end of the physical year. She said reconnections from hospital emergency rooms back to services and providers in the community, instead of inpatient care, is 60 percent, which creates a huge savings. She said the 30 day re-presentation rate is 11 percent, and the crisis hot line had 738 calls. She said the crisis line is changing because the Department of Human Services and the Department of Public Health are creating a statewide crisis line.

Elam said total visits to the emergency room for March was 554 people; 413 for mental health and 141 for substance abuse, but only eighty of these were seen by telehealth. She said the Region is working with hospitals to utilize telehealth more often so people can get admitted or get connected to whoever they need to be with. She said visits to the emergency room for the third quarter was 1,607; 1,199 for mental health and 408 for substance abuse.

She also said the Region is reevaluating Bridge Appointments, which are folks coming out of jail, the emergency room or a hospital discharge, who need medication and may not be able to see a provider for two to three months because of a delay. She noted that it is a very expensive service, she is not sure if the entire Region needs it, and it may be limited to Scott and Muscatine Counties or even eliminated.

Elam said the governing board will consider the year four contract in June. She said the contract will include all the current services, including telehealth, hot line, care coordinators, and ACQ which coordinates services in the courts and jail. She said new services include the mobile crisis program, crisis stabilization beds, and peer ride along to help law enforcement deal with mental health crisis situations.

She also reviewed a new state Multi-Systemic Therapy (MST) program that will work with kids who commit criminal acts, do not go to school and whose family life is in shambles. She said the team works with children as well as their families, and then stay with them for up to a year and help families work through issues. She said the objective is to break the cycle in some families, especially in low income areas, that struggle for a variety of reasons.

Elam reported on the Assertive Community Treatment (ACT) program which works with people who do not respond to traditional mental health services and are often homeless or in jail. She said the ACT program was responsible for a significant decrease in emergency room visits, from 247 visits in the previous six month to 23 visits in the past six months. She said the ACT program provides 24 hour assistance to ensure medication compliance and provide needed social services. She said the program has 35 clients with a goal of 100 clients, but struggles to find staff willing to work the extended hours.

Elam said that the 2019 legislative session was very busy and two bills impacted the Region significantly. She said HF691 changed the budget carryforward percentage to 40 percent and extended the time frame to spend down fund balances to 40 percent to July 1, 2023. She said that the legislature increased the number of expensive 24 hour services. She said revenue was reduced by \$538,000 and the cap will be reduced from \$9.2 million to \$8.5 million. She said due to those reductions the Region will develop a plan of reductions that shows the services to cut, how much money is saved, the number of people impacted and the potential impact to those individuals.

Elam said the other big piece of legislation was the Children's Mental Health System Bill, HF690. She said the regions will manage children's mental health services, and have to present a plan to DHS by April 1, 2020. She said there will continue to be a state board, and it will mirror the adult system with core services and crisis services. She said that financial eligibility for children is much different than the adult system. She said the makeup of the Region governing board will change with additional voting members of an adult service receiver, a parent of a child who receives services and a representative from the education sector. She said a children's advisory committee will need to be set up per the new law.

Maxwell asked if funding for the children's mental health system comes out of the mental health budget.

Elam said yes and that there was no appropriation by the legislature, and the Region has to hire a coordinator of disability services for the children system that would be paid for by the Region.

Beck asked if the MST program director had spoken to the JDC Director regarding the Scott County auto-theft accountability program.

Elam said she believes the program coordinator has had discussions with Jeremy Kaiser, the JDC Director and said she will bring that up again and has shared with Kaiser that she is serving on the steering committee for the new MST program.

Croken asked Elam if she could provide information to Board members so they could get a better understanding of who pays for what and what are the offsets. He said it is preferable to have people in a crisis stabilization bed than in jail, and wondered how much is the crisis stabilization bed and who pays for it. He said there are different entities providing services for which the County does not pay.

Jon Burgstrum, County Engineer, reviewed the Hot Mix Asphalt (HMA) Maintenance Patching Project. He said there are eight locations around the County and the low bid of \$209,917.60 was from McCarthy Improvement Company of Davenport.

Burgstrum also reviewed the plans, specifications and letting date for two HMA resurfacing projects. He said one is on Cadda Road near Long Grove and the other is on Slopertown Road near Davenport and the south edge of Eldridge.

Burgstrum also reviewed the plans and specifications for three bridge projects. He said they went out for consulting and now are going out for letting. He said one is over Lost Creek in Princeton Township on 252<sup>nd</sup> Avenue, one is over McCarty Creek in LeClaire Township on 277<sup>th</sup> Avenue and the third is over Hickory Creek in Sheridan Township on 130<sup>th</sup> Avenue.

Burgstrum reviewed the quotes for structural steel for the bridge being replaced that he had come to the Board previously for to approve the purchase of Portland cement deck slab beams. He said the low bid of \$40,633.90 came from Nucor Skyline Steel of Earth City, Missouri.

Croken asked if there were any local providers.

Burgstrum answered no and that they sent 5 to 6 sets of plans out and only got two quotes back.

Burgstrum reviewed proposals for contract rock hauling. He said seven proposals were sent to local trucking firms, quarries, places thought to have a fleet of trucks to haul rock for the County and two came back with bids. Jack Wilson and Dori Marten are private haulers with Wilson being the low bid, so they will use him more heavily and would also like to use Marten, who has a very similar price, in District 1.

Knobbe asked about the Districts and the prices quoted.

Burgstrum said the prices are per ton hauled out to County projects and each motor grader district has a quarry close to it.

Kinzer asked how they advertised for the proposals.

Burgstrum said they put an ad in the paper and got a couple of calls and if the resolution is approved, staff plan to meet with the haulers and start hauling next week.

Barb Pardie, Fleet Manager, reviewed the purchase of three single axle cab/chassis and three dump bodies with snow equipment for Secondary Roads. She said they went out for bid and are turning in a 2008 International 7400 with 108,000 miles and a 2011 International 7400 with 63,000 miles on it. Pardie said the low bid for the three single axle cabs and chassis was Thompson Trucks, Davenport, Iowa, at \$214,505 and the low bid for the three dump bodies with snow equipment was TriState Truck Equipment, Dubuque, Iowa, at \$217,344. She said the \$431,849 total is \$68,151 under budget.

Pardie also reviewed the purchase of eight new Ford Explorer police interceptors for the Sheriff's Office Patrol Division. She said the low bid for the eight patrol vehicles was Reynold's Ford, Moline, Illinois, at \$261,593.60.

Kinzer asked if Sheriff Lane gets input for the purchases.

Lane answered yes his office discusses needs and purchases with the Fleet Manager.

Waylyn McCulloh, Seventh Judicial District Department of Correctional Services Director, updated the Supervisors on the District. He said that the judicial district is a government subdivision and receives the bulk of funding, almost \$8 million, through State of Iowa Purchase of Service (POS) with the Iowa Department of Corrections and also have a contract with Federal Bureau of Prisons to house individuals transitioning from prison to the community. He said the District also receives various client fees. He said the District operates CBC programming and follows the Code of Iowa, Iowa Department of Corrections guidelines, and the Department of Justice Statement of Work. He said that he reports to a local board.

He said the scope of work involves pre-trial assessments and supervision, presentence investigations, probation, residential programming including work release and federal prison referrals, parole, Scott County Mental Health and Drug Courts and various treatment programs. He reviewed national corrections trends which showed an increase in prison populations. He noted the District increased its capacity to 120 prisoners at the Davenport residential center in 2013 due to a state funding increase. He said there are around 8,500 individuals incarcerated in the nine prisons in the State, which is 122 percent of capacity. He said the major challenges to the District include flat state funding, unfilled positions and mandated increases for supervision contacts leading the District to do more with less.

Mary Thee, Human Resources Director, reviewed the hiring of Satyakama Doray for the position of Maintenance Electronic Systems Tech in the Facility & Support Services Department at the entry level rate and the hiring of Karin Kragenbrink for the position of part-time Detention Youth Counselor in the Juvenile Detention Center at the entry level rate.

Tim Huey, Planning and Development Director, reviewed approval of the Final Plat of a two-lot residential subdivision known as Sonya's Addition, being a re-plat of Lot 2 of Cecil Fletcher's Thousand Hills Addition in Section 17 of LeClaire Township. He said this subdivision is classified as a minor plat and both lots have frontage along 260th Avenue, a County gravel road. He said the final plat comes with the condition from the Planning Commission that covenants be filed restricting any further subdivision of this property.

Croken asked if the County will continue to own the gravel road.

Huey said the road does not change and that the County maintains it.

Huey also reported on the progress of a Parkview rental ordinance. He reviewed the informational meeting at the Scott County Library in Eldridge that was attended by about 60 people and reviewed the original Parkview plans. He said major points of discussion include specific provisions for the ordinance and enforcement. He said at this point the County needs to visit with the Home Owners Association and the Sheriff's Office before making a proposal to the Board.

Kinzer asked about mirroring what the City of Davenport has in regards to enforcement.

Beck said this is a vetting out process now and figuring out what the consequences will be for noncompliant property owners.

Huey said when he started with the County the direction he got from the Board of Supervisors was that rental inspections were a municipal service and Parkview is not a municipality. He also said that the Board can decide what they want to do and that it is a matter of how to staff it and how to pay for it.

Maxwell said the consensus from the residents attending the meeting was overwhelming that something has to be done especially in regards to crime problems.

Knobbe asked if the next discussions on the topic have been scheduled.

Huey said no, he has plenty to do and if the Board wants him to proceed with this, he would like some direction and suggests putting together a committee and consult with rental enforcement inspectors and possibly contract with one for Parkview. He said he will make some contacts and put together a committee that includes a couple of the Supervisors.

Patrick Dodge, 102 Shawnee Circle and Scott County liaison on the Parkview HOA Board, said he appreciates all of the support, time and effort of the County and said this is a very important issue to the residents of Parkview. He said the resounding sentiment is that we do need something that offers a little more recourse than what is currently in place in Eldridge. He said about a third of the residences in Parkview are rental properties and incorporating has been discussed, but, per the bylaws, incorporation

would require two thirds majority vote. He said only five to ten percent of residents favor incorporating.

Sharma reviewed three routine tax suspensions.

Sergeant Tom Leonard, Sheriff's Office, reviewed a request to use the company GovPayNet for credit card payments for civil process fees, jail bonds, sex offender registry fees and electronic monitoring fees. He said many people ask to pay with credit cards and several nearby counties already offer this payment alternative. He said accepting credit cards will speed up processing people accused on minor crimes allowing them to bond out of jail without involving third parties. He said the Sheriff's Office would like to move forward now on civil process fees and jail bonds.

Beck asked who pays the fee for card use and who would be responsible for fraudulent use of a card.

Leonard said the user would pay the fees, and that when the credit card is swiped and the Sheriff's Office gets acceptance the County is guaranteed the money and the vendor takes on the risk of fraud.

Croken asked if the County could add online payments.

Leonard said yes, but they are going to go live with this first and then continue to work with the County Webmaster to eventually have the option to pay online or by phone call.

Knobbe reviewed the 2019 City of Bettendorf 3<sup>rd</sup> Ward vacancy special election assessment.

Tammy Speidel, Facility and Support Services Director, introduced Chris Varnes, Health Department and project manager for the Continuity of Operations/ Continuity of Government Plan (COOP/GOG). Speidel said the committee put out an RFP and received 15 proposals, interviewed the top 4 firms and recommend the quote from CH Consulting Group for \$84,870. The project was budgeted at \$100,000. She said the plan will include SECC and EMA.

Kinzer asked what the plan will do.

Speidel said the plan will involve relocation of County operations, business processes and any County Departments. She said the process will help to identify core services by department. She said there will be department level action plans with check off sheets. She said the plan will help the County identify gaps in current emergency planning.

Chris Varnes said the Health Department went through this type of plan when going through the accreditation process and that this plan will be a good push towards figuring out what departments' options are, how many people do they need to do those tasks and how does the County still operate and make money to cover expenses.

David Farmer, Budget and Administrative Services Director, reviewed setting the date for a public hearing on the 2019 Radio Project. He said the Project involves three components; financing infrastructure, purchase of radios and refinancing existing debt. He said the not to exceed \$19.3 million bond includes \$6 million for debt refinancing, but that the actual amount refinanced will be closer to \$3 million. He said it is an \$18 million project including Rock Island County, Illinois and Scott County, Iowa, with one-time costs of \$17.6 million. He said the Scott County share includes \$11.8 million, with \$6.4 million for infrastructure improvements and \$5.4 million for radios. He said there will be operating costs for tower lease and maintenance of infrastructure and radios. He said the costs for infrastructure and radio maintenance will be less than the amount now paid for those items. He said if any money comes in for the Project then the Board can abate a portion of property taxes. He said that \$3.1 million of the existing \$6.6 million debt will be refinanced with E911 fees, and the remaining \$3.375 million will be paid out with E911 fund balance.

Farmer reviewed key dates for the debt issuance; including Board training on debt issuance on June 25, 2019, the public hearing on June 27, 2019 at 5:00 p.m., adopting resolutions awarding bond sale and authorizing redemption of outstanding 2009A debt on July 11, 2019 and adopting a resolution authorizing issuance of 2019 bonds on July 25, 2019. He said SECC approved the contract with RACOM with 30 percent of the payment due within the next 90 days.

Farmer highlighted the 2017 Scott County Strategic Plan performance completion indicators as of April 30, 2019 and identified four major categories of goals. He said on average the goals are 83 percent complete.

Farmer reviewed highlighted items from the 3rd Quarter FY19 Budgeting for Outcomes report for County departments and authorized agencies ending March 31, 2019. He said budget analysts review all of the budgeting for outcome sheets and select highlights of departmental activities to bring forward to him and then to the Board. He said the County's fund balance is at 32 percent due to collection of the second half installment of property taxes in March. He said that the Attorney Fine Collection program collected \$309,000 for the County and \$779,000 for the State. He said Risk Management had 34 worker compensation claims. He said the Veteran Affairs Director excels in veteran outreach making 900 contacts with the original yearly projection being 700 contacts. He said the Health Department planned to give five lead poisoning presentations, but surpassed this goal by giving seventeen presentations, and now projects completing twenty by the end of the fiscal year. He said the number of youth who referred to the Juvenile Detention/G.E.D. Resources program is low for the year (1) due to the fact that the average age is decreasing and many detained juveniles are too young to take the G.E.D. He said the Recorder's Office reported that 75 percent of outbound mail was returned to the customer within four working days, which is below their goal of 100 percent. He also noted the Recorder has reduced passport hours during the summer. He said the SECC infrastructure/physical resources radio project is at 80 percent of completion and a formal contract with RACOM is expected to be signed in June, 2019.



Farmer summarized the FY19 Actual Revenues and Expenditures for the period ending March 31, 2019. He said actual expenditures for the operating budget (net of debt service, capital projects, and golf course operations) when compared to budgeted amounts and after the first budget amendment were 71.4 percent versus 70.1 percent in FY18. He said the total Scott County budget including non-operating costs was 66.9 percent expended versus 64.9 percent in FY18. He said actual revenues received when compared to budgeted amounts are 85.9 percent which is exactly where the County was at FY18. He said the personnel quarterly summary report shows the overall total authorized FTE level of 488.72 which is after the Health Department added a 0.80 nurse and the Planning and Development Department exchanged an enforcement aide for a full time building inspector. He also highlighted details regarding various departments and revenue sources.

Farmer reviewed the filing of 3rd Quarter Revenue Reports and said revenues are running a little behind at 69 percent.

Mahesh Sharma, reviewed a years of service recognition for Joe Ragona on the Scott County Library Board and cigarette/tobacco permit renewals for Casey's General Store #1068, Casey's General Store #3523, Locust Mart and Kwik Shop #589.

Rob Cusack, Assistant County Attorney, updated the Board on litigation concerning County acceptance of roads in subdivisions. He said two subdivision developers requested that the County accept their roads into the system, but that County Engineer Jon Burgstrum recommended that the County not accept the roads as the road system is overburdened. Cusack said the developers filed lawsuits, the first for Valley View Farms scheduled for hearing on Thursday, May 30th, and the second for Venwoods Addition, scheduled for June 4th. He said that last Wednesday, Pastranak Law Office representing Valley View, contacted him about subpoenas for the five Supervisors that rejected the request. Cusack said he replied that he will talk to the Supervisors about voluntarily attending the hearing. He said one of the previous Supervisors is outside the Country and that another previous Supervisor, Diane Holst, said she is willing to come to the hearing. He said that is the only updates he has for one, Valley View, and that he hasn't heard anything from the second one, Venwoods, who are self-represented at this time. Cusack said he would like to talk to the current Supervisors to prepare for trial if and when they have the opportunity either after this meeting or tomorrow. He said the five Supervisors, Jon Burgstrum, Tim Huey and Mahesh Sharma are all witnesses.

Moved by Maxwell, seconded by Kinzer at 10:55 a.m. a motion to adjourn. All Ayes.

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Tony Knobbe, Chair of the Board  
Scott County Board of Supervisors

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ATTEST: Roxanna Moritz  
Scott County Auditor